

**TOWN OF LUTHER, OKLAHOMA**

**Report on Audit of Financial Statements**

**For the period ending June 30, 2025**

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## Independent Auditor's Report

To the Board of Trustees  
Town of Luther, Oklahoma

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the accompanying modified cash-basis financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Town of Luther, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash-basis financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Town of Luther, as of June 30, 2025, and the respective changes in modified cash-basis financial position, and, where applicable, cash flows thereof for the year then ended in conformity with the basis of accounting described in Note 1.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town of Luther and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Basis of Accounting*

We draw attention to Note 1 of the financial statements that describes the basis of accounting. The financial statements are prepared on the modified cash-basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with the respect to this matter.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation

and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Luther's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town of Luther's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town of Luther's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Management has omitted the management's discussion and analysis and budgetary comparison information that accounting principles generally accepted in the United States of America require

to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

### **Other Reporting Required by Government Auditing Standards**

In accordance with Government Auditing Standards, we have also issued our report dated October 28, 2025, on our consideration of the Town of Luther's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Town of Luther's internal control over financial reporting and compliance.

*Russell + Williams CPAs, P.C.*

Oklahoma City, Oklahoma  
October 28, 2025

**Town of Luther, Oklahoma**  
**Statement of Net Position - Modified Cash Basis**  
**June 30, 2025**

	<b>Governmental Activities</b>	<b>Business-Type Activities</b>	<b>Totals</b>
<b>CURRENT ASSETS</b>			
Cash and Cash Equivalents	1,230,510.52	251,902.28	1,482,412.80
Restricted - Cash and Cash Equivalents	-	38,917.34	38,917.34
<b>Total Current Assets</b>	<u>1,230,510.52</u>	<u>290,819.62</u>	<u>1,521,330.14</u>
<b>NONCURRENT ASSETS</b>			
Net Capital Assets	<u>1,716,303.57</u>	<u>1,357,241.82</u>	<u>3,073,545.39</u>
<b>Total Noncurrent Assets</b>	<u>1,716,303.57</u>	<u>1,357,241.82</u>	<u>3,073,545.39</u>
<b>TOTAL ASSETS</b>	<u><u>\$ 2,946,814.09</u></u>	<u><u>\$ 1,648,061.44</u></u>	<u><u>\$ 4,594,875.53</u></u>
<b>CURRENT LIABILITIES</b>			
Meter Deposits	-	37,210.30	37,210.30
<b>Total Current Liabilities</b>	-	37,210.30	37,210.30
<b>NONCURRENT LIABILITIES</b>			
Notes Payable	-	-	-
<b>Total Noncurrent Liabilities</b>	-	-	-
<b>TOTAL LIABILITIES</b>	<u>-</u>	<u>37,210.30</u>	<u>37,210.30</u>
<b>NET POSITION</b>			
Net Investment in Capital Assets	1,716,303.57	1,357,241.82	3,073,545.39
Restricted for Other Purpose	-	38,917.34	38,917.34
Unrestricted	<u>1,230,510.52</u>	<u>214,691.98</u>	<u>1,445,202.50</u>
<b>TOTAL NET POSITION</b>	<u>2,946,814.09</u>	<u>1,610,851.14</u>	<u>4,557,665.23</u>
<b>TOTAL LIABILITIES AND NET POSITION</b>	<u><u>\$ 2,946,814.09</u></u>	<u><u>\$ 1,648,061.44</u></u>	<u><u>\$ 4,594,875.53</u></u>

The accompanying footnotes are an integral part of these financial statements

**Town of Luther, Oklahoma**  
**Statement of Activities - Modified Cash Basis**  
**For the Year Ending June 30, 2025**

Functions/Programs	Program Revenues			Net (expense) revenue and Changes in net position		Total
	Expenses	Charges for Services	Operating Grants	Primary Government		
				Governmental Activities	Business-Type Activities	
Primary Government						
Governmental Activities						
General Government	418,348.36	182,561.35	301,300.87	65,513.86	-	65,513.86
LEDA	9,088.42	-	-	(9,088.42)	-	(9,088.42)
Public Safety	663,240.69	117,794.03	-	(545,446.66)	-	(545,446.66)
Fire Department	174,680.32	-	-	(174,680.32)	-	(174,680.32)
Total Governmental Activities	<u>1,265,357.79</u>	<u>300,355.38</u>	<u>301,300.87</u>	<u>(663,701.54)</u>	<u>-</u>	<u>(663,701.54)</u>
Business-Type Activities						
Luther Public Works Authority	<u>650,175.25</u>	<u>456,673.77</u>	<u>85,342.00</u>	<u>-</u>	<u>(108,159.48)</u>	<u>(108,159.48)</u>
Total Business-Type Activities	<u>650,175.25</u>	<u>456,673.77</u>	<u>85,342.00</u>	<u>-</u>	<u>(108,159.48)</u>	<u>(108,159.48)</u>
Total Primary Government	<u>\$1,915,533.04</u>	<u>\$ 757,029.15</u>	<u>\$ 386,642.87</u>	<u>\$ (663,701.54)</u>	<u>\$ (108,159.48)</u>	<u>\$ (771,861.02)</u>
		General Revenues				
			Sales Taxes	659,356.03	-	659,356.03
			Other Taxes	328,816.18	-	328,816.18
			Interest Income	40,527.40	-	40,527.40
			Total General Revenue	<u>1,028,699.61</u>	<u>-</u>	<u>1,028,699.61</u>
			Transfer In/Out	(422,199.95)	422,199.95	-
			Change in Net Position	(57,201.88)	314,040.47	256,838.59
			Net Assets Beginning	<u>3,004,015.97</u>	<u>1,296,810.67</u>	<u>4,300,826.64</u>
			Net Assets Ending	<u>\$2,946,814.09</u>	<u>\$1,610,851.14</u>	<u>\$ 4,557,665.23</u>

The accompanying footnotes are an integral part of these financial statements

**Town of Luther, Oklahoma  
Governmental Funds  
Balance Sheet - Modified Cash Basis  
June 30, 2025**

	<b>General Fund</b>	<b>Special Revenue Fund</b>	<b>Total Governmental Fund</b>
<b>ASSETS</b>			
Cash and Cash Equivalents	\$ 1,215,012.43	\$ 15,498.09	\$ 1,230,510.52
<b>Total Assets</b>	<b>\$ 1,215,012.43</b>	<b>\$ 15,498.09</b>	<b>\$ 1,230,510.52</b>
<b>LIABILITIES</b>			
<b>FUND BALANCES</b>			
General Fund	1,215,012.43	-	1,215,012.43
Special Revenue Funds	-	15,498.09	15,498.09
<b>Total Fund Balances</b>	<b>1,215,012.43</b>	<b>15,498.09</b>	<b>1,230,510.52</b>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 1,215,012.43</b>	<b>\$ 15,498.09</b>	<b>\$ 1,230,510.52</b>

*Reconciliation of Total Governmental Fund Balance  
to Net Position of Governmental Activities*

Total Governmental Net Position	1,230,510.52
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	1,716,303.57
Long-term liabilities, including capital leases, are not due and payable in the current period and therefore are not reported in the funds.	-
Net position per the government wide financial statements	<u>\$ 2,946,814.09</u>

**Town of Luther, Oklahoma**  
**Governmental Funds**  
**Statement of Revenues, Expenditures and Changes in Net Position**  
**Modified Cash Basis**  
**For the Year Ending June 30, 2025**

	General Fund	Special Revenue Fund	Total Governmental Fund
<b>Revenues</b>			
Taxes	\$ 988,172.21	\$ -	\$ 988,172.21
Licenses and Permits	28,158.99	-	28,158.99
Charges for Services	-	3,850.00	3,850.00
Fines and Forfeitures	117,794.03	-	117,794.03
Other Revenues	150,552.36	-	150,552.36
Interest Revenues	40,527.40	-	40,527.40
Grant Revenues	301,300.87	-	301,300.87
<b>Total Revenues</b>	1,626,505.86	3,850.00	1,630,355.86
<b>Expenditures</b>			
Personnel Services	723,643.24	-	723,643.24
Maintenance and Operations	384,957.37	-	384,957.37
Capital Outlay	763,363.65	-	763,363.65
<b>Total Expenses</b>	1,871,964.26	-	1,871,964.26
<b>Excess Revenues over Expenses</b>	(245,458.40)	3,850.00	(241,608.40)
<b>Other Financing Sources and Uses</b>			
Transfers In/Out	(423,599.95)	1,400.00	(422,199.95)
<b>Total Other Financing Sources and Uses</b>	(423,599.95)	1,400.00	(422,199.95)
<b>Net Change in Fund Balances</b>	(669,058.35)	5,250.00	(663,808.35)
Fund Balances, Beginning	1,884,070.78	10,248.09	1,894,318.87
Fund Balances, Ending	\$ 1,215,012.43	\$ 15,498.09	\$ 1,230,510.52

***Reconciliation of the Statement of Revenues, Expenditures and Changes  
in Fund Balances of Governmental Funds to the Statement of Activities  
For the Year Ended June 30, 2025***

<i>Net Change in Fund Balances - Total Governmental Funds</i>	(663,808.35)
<i>Monies received for the issuance of capital leases</i>	-
<i>Monies expended for capital assets recorded as an expense in the fund statements</i>	763,363.65
<i>Depreciation expense recorded in the government wide financial statements but not recorded in the fund financial statements.</i>	(156,757.18)
<i>Monies expended for debt service that reduce debt on the government wide financial statements but recorded as an expense on the fund financial statements.</i>	-
<i>Change in Net Position per the Governmental Wide Financial Statements</i>	\$ (57,201.88)

The accompanying notes are an integral part of these financial statements

**Town of Luther, Oklahoma**  
**Proprietary Fund**  
**Statment of Net Position - Modified Cash Basis**  
**June 30, 2025**

**ASSETS**

**CURRENT ASSETS**

Cash and cash equivalents	251,902.28
Restricted - Cash and cash equivalents	<u>38,917.34</u>
<b>Total Current Assets</b>	<b>290,819.62</b>

**NONCURRENT ASSETS**

Net Capital Assets	<u>1,357,241.82</u>
<b>Total Noncurrent Assets</b>	<b>1,357,241.82</b>

<b>TOTAL ASSETS</b>	<b><u><u>\$ 1,648,061.44</u></u></b>
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**LIABILITIES**

**CURRENT LIABILITIES**

Meter Deposits	<u>37,210.30</u>
<b>Total Current Liabilities</b>	<b><u>37,210.30</u></b>

**NONCURRENT LIABILITIES**

Notes Payable	<u>-</u>
<b>Total Noncurrent Liabilites</b>	<b>-</b>

<b>TOTAL LIABILITIES</b>	<b><u>37,210.30</u></b>
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**NET POSITION**

Net Investment in Capital Assets	1,357,241.82
Restricted for Other Purposes	38,917.34
Unrestricted	<u>214,691.98</u>
<b>TOTAL NET POSITION</b>	<b><u>1,610,851.14</u></b>

<b>TOTAL LIABILITIES AND NET POSITION</b>	<b><u><u>\$ 1,648,061.44</u></u></b>
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**Town of Luther, Oklahoma**  
**Proprietary Funds**  
**Statement of Revenues, Expenses, and Changes in Net Position**  
**Modified Cash Basis**  
**For the Year Ending June 30, 2025**

<b>Revenues</b>	
Water	\$ 204,283.49
Sewer	82,161.65
Sanitation	150,142.20
Grant Revenue	85,342.00
Miscellaneous Revenue	<u>20,086.43</u>
<b>Total Revenues</b>	<u>542,015.77</u>
<b>Operating Expenses</b>	
Personnel Services	156,958.49
Maintenance and Operations	253,606.87
Sanitation	119,087.41
Interest Expense	116.60
Depreciation	<u>120,405.88</u>
<b>Total Operating Expenses</b>	<u>650,175.25</u>
<b>Transfers In/Out</b>	(422,199.95)
<b>Change in Net Position</b>	<u>314,040.47</u>
Beginning Net Position	<u>1,296,810.67</u>
Ending Net Position	<u><u>\$ 1,610,851.14</u></u>

The accompanying notes are an integral part of these financial statements

**Town of Luther, Oklahoma**  
**Proprietary Fund**  
**Statement of Cash Flows - Modified Cash Basis**  
**For the Year Ending June 30, 2025**

<b>Cash flows from operating activities</b>	
Receipts from customers	456,673.77
Grant Income	85,342.00
Payments to employees	(156,958.49)
Payments to suppliers	<u>49,389.07</u>
<b>Net cash provided by operating activities</b>	<b>434,446.35</b>
<b>Cash flows from capital and related financing activities</b>	
Change in meter deposits	1,971.00
Purchase of Fixed Assets	(315,202.92)
Principal paid on debt owed	<u>(6,622.82)</u>
<b>Net cash flows from capital and related financing activities</b>	<b>(319,854.74)</b>
<b>Net increase (decrease) in cash</b>	<b>114,591.61</b>
<b>Cash, Beginning of the Year</b>	<u>176,228.01</u>
<b>Cash, End of the Year</b>	<u><u>\$ 290,819.62</u></u>

***Reconciliation of operating income (loss) to net cash provided (used)  
by operating activities:***

Change in Net Position	314,040.47
Adjustments to reconcile change in net assets to net cash provided	
Depreciation	<u>120,405.88</u>
<b>Net cash provided by operating activities</b>	<u><u>\$ 434,446.35</u></u>

**TOWN OF LUTHER, OKLAHOMA**  
**NOTES TO FINANCIAL STATEMENTS**  
**June 30, 2025**

**NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

As discussed further in Note 1.C, these financial statements are presented on a modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) established by the Governmental Accounting Standards Board (GASB). These modified cash-basis financial statements generally meet the presentation and disclosure requirements applicable to GAAP, in substance, but are limited to the elements presented in the financial statements and the constraints of the measurement and recognition criteria of the modified cash basis of accounting.

**1.A. FINANCIAL REPORTING ENTITY**

The Town of Luther, Oklahoma is a statutory Town Government under Oklahoma Statutes. The Town provides the following services: public safety, streets and highways, sanitation, public improvements, utilities and general administrative services.

The criteria used to determine which accounting entities, agencies, commissions, boards and authorities are part of the Town's operations include how the budget is adopted, whether debt is secured by general obligation of the Town, the Town's duty to cover any deficits that may occur, and supervision over the accounting functions. Any separate accounting entities would be considered component units. There are no agencies, organizations or activities meeting any of the above criteria that are excluded from the Town's reporting entity. As of June 30, 2025, the Town had one component units, the Luther Public Works Authority.

**1.B. BASIS OF PRESENTATION**

**GOVERNMENT-WIDE FINANCIAL STATEMENTS**

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole within the limitations of the modified cash basis of accounting. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities.

Governmental activities generally are financed through taxes, intergovernmental revenues, and other nonexchange revenues. Business-type activities are financed, in whole or part, by fees charged to external parties for goods or services.

**FUND FINANCIAL STATEMENTS**

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitutes its assets, deferred outflows, liabilities, deferred inflows, net position or fund balance, revenues, and expenditures or expenses. The Town's funds are organized into two major categories: governmental and proprietary. The Town presently has no fiduciary funds. An emphasis is placed on major funds

within the governmental and proprietary categories. A fund is considered major if it is the primary operating fund of the Town or meets the following criteria:

Total assets, deferred outflows, liabilities, deferred inflows, revenues, or expenditures or expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type.

Total assets, deferred outflows, liabilities, deferred inflows, revenues, or expenditures or expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The funds of the financial reporting entity are described subsequently:

## **Governmental Funds**

### **General Fund**

The General Fund is the primary operating fund of the Town and always classified as a major fund. It is used to account for all financial resources not accounted for and reported in another fund.

### **Special Revenue Funds**

Special Revenue Funds are used to account for and report the proceeds of the specific revenue sources that are either restricted or committed to expenditures for specified purposes other than debt service or capital projects. The reporting entity includes the following special revenue funds, all of which are reported as nonmajor funds: Cemetery Care.

## **Proprietary Funds**

### **Enterprise Fund**

Enterprise funds are used to account for business-like activities provided to the general public. These activities are financed primarily by user charges, and the measurement of financial activity focuses on net income measurement similar to the private sector. The reporting entity includes the following enterprise fund that is reported as a major fund: Luther PWA.

## **1.C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING**

Measurement focus is a term used to describe what transactions or events are recorded within the various financial statements. Basis of accounting refers to when and how transactions or events are recorded, regardless of the measurement focus applied.

### **MEASUREMENT FOCUS**

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-like activities are presented using the economic resources measurement focus, within the limitations of the modified cash basis of accounting, as subsequently defined in item (b).

In the fund financial statements, the current financial resources measurement focus or the economic resources measurement focus, as applied to the modified cash basis of accounting, is used as appropriate:

All governmental funds utilize a current financial resources measurement focus within the limitations of the modified cash basis of accounting. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

The proprietary fund utilizes an economic resources measurement focus within the limitations of the modified cash basis of accounting. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), net financial position, and cash flows. All assets, deferred outflows, liabilities, and deferred inflows (whether current or noncurrent or financial or nonfinancial) associated with their activities are generally reported within the limitations of the modified cash basis of accounting.

#### BASIS OF ACCOUNTING

The financial statements are presented on a modified cash basis of accounting, which is a basis of accounting other than GAAP as established by GASB. This basis of accounting involves modifications to the cash basis of accounting to report in the statements of net position or balance sheets cash transactions or events that provide a benefit or result in an obligation that covers a period greater than the period in which the cash transaction or event occurred. Such reported balances include investments, interfund receivables and payables, capital assets and related depreciation, and short-term and long-term liabilities arising from cash transactions or events.

This modified cash basis of accounting differs from GAAP primarily because certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected and other accrued revenue and receivables) and certain liabilities and their related expenses or expenditures (such as accounts payable and expenses for goods or services received but not yet paid and other accrued expenses and liabilities) are not recorded in these financial statements. In addition, other economic assets, deferred outflows, liabilities, and deferred inflows that do not arise from a cash transaction or event are not reported, and the measurement of reported assets and liabilities does not involve adjustment to fair value.

If the Town utilized the basis of accounting recognized as generally accepted in the United States, the fund financial statements for governmental funds would use the modified accrual basis of accounting, and the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

## **1.D. FINANCIAL POSITION**

### **CASH AND CASH EQUIVALENTS**

For the purpose of financial reporting, cash and cash equivalents includes all demand and savings accounts and certificates of deposit or short-term investments with an original maturity of three months or less. Trust account investments in open-ended mutual fund shares are also considered cash equivalents.

### **INVESTMENTS**

Investments classified in the financial statements consist entirely of certificates of deposit acquired with cash whose original maturity term exceeds three months. Investments are carried at cost, which approximates fair value.

### **CAPITAL ASSETS**

The Town's modified cash basis of accounting reports capital assets resulting from cash transactions or events and reports depreciation, when appropriate. The accounting treatment over property, plant, and equipment (capital assets) depends on whether the assets are used in governmental fund operations or proprietary fund and similar discretely presented component unit operations and whether they are reported in the government-wide or fund financial statements.

### **Government-Wide Statements**

In the government-wide financial statements, capital assets arising from cash transactions or events are accounted for as assets in the Statement of Net Position. All capital assets are valued at historical cost or estimated historical cost if actual is unavailable.

Depreciation of all exhaustible capital assets arising from cash transactions or events is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. A capitalization threshold of \$500 is used to report capital assets. The range of estimated useful lives by type of asset is as follows:

Buildings	40-50 years
Improvements other than buildings	10-25 years
Machinery, furniture, and equipment	3-20 years
Utility property and improvements	10-50 years
Infrastructure	25-50 years

### **Fund Financial Statements**

In the fund financial statements, capital assets arising from cash transactions or events acquired for use in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets acquired for use in proprietary fund operations are accounted for the same as in the government-wide statements.

## LONG-TERM DEBT

All long-term bonds, notes, and other debt arising from cash transactions or events to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements.

Long-term debt arising from cash transactions or events of governmental funds is not reported as liabilities in the fund financial statements. The debt proceeds are reported as other financing sources, and payment of principal and interest is reported as expenditures. The accounting for proprietary funds is the same in the fund financial statements as the treatment in the government-wide statements.

## NET POSITION/FUND BALANCE CLASSIFICATIONS

### Government-Wide Statements

Net Position is classified and displayed in three components:

*Net investment in capital assets.* Consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets and adjusted for any deferred inflows and outflows of resources attributable to capital assets and related debt.

*Restricted.* Consists of restricted assets reduced by liabilities and deferred inflows or resources related to those assets, with restriction constraints placed on the use either by external groups, such as creditors, grantors, contributors, or laws and regulations of other governments, or law through constitutional provisions or enabling legislation.

*Unrestricted.* Net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that are not included in the determination of net investment in capital assets or the restricted component of net position.

It is the Town's policy to first use restricted net resources prior to the use of unrestricted net resources when an expense is incurred for purposes for which both restricted and unrestricted net resources are available.

### Fund Financial Statements

#### **Governmental Funds**

The difference among assets, deferred outflows, liabilities, and deferred inflows of governmental funds is reported as fund balance and classified as nonspendable, restricted, committed, assigned, and unassigned based on the respective level of constraint. These constraints are defined as follows:

**Nonspendable.** Amounts that cannot be spent because they either are not in spendable form or are legally or contractually required to be maintained intact.

**Restricted.** Amounts constrained regarding use from restrictions externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or by restrictions imposed by law through constitutional provisions or enabling legislation.

**Committed.** Amounts constrained regarding use for specific purposes pursuant to requirements imposed by formal action of the Town's highest level of decision-making authority. (In the case of the Town of Example, commitments are evidenced by adoption of an ordinance by the Town Council.)

**Assigned.** Amounts constrained by the Town's intent to be used for specific purposes but that are neither restricted nor committed. (In the case of the Town of Example, assignments are evidenced either by resolution of the Town Council or by the Town Manager in written form as approved by vote of the Town Council pursuant to Town policy.)

**Unassigned.** The residual classification of the General Fund for spendable amounts that have not been restricted, committed, or assigned to specific purposes.

It is the Town's policy to first use restricted fund balances prior to the use of unrestricted fund balances when an expenditure is incurred for purposes for which both restricted and unrestricted fund balances are available. It is also Town policy to use committed fund balances before assigned fund balances and assigned fund balances before unassigned amounts when an expenditure is incurred for purposes for which amounts in those classifications are available to be used.

The Town has no formal minimum fund balance policies or any formal stabilization arrangements in place.

### **Proprietary Funds**

The difference among assets, deferred outflows, liabilities, and deferred inflows of proprietary funds is reported as net position and classified in the same manner as the government-wide financial statements, as previously described.

## **1.E. REVENUES, EXPENDITURES, AND EXPENSES**

### PROGRAM REVENUES

In the Statement of Activities, modified cash-basis revenues that are derived directly from each activity or from parties outside the Town's taxpayers are reported as program revenues. The Town has the following program revenues in each activity: General Government, Streets, and Public Works.

All other governmental revenues are reported as general revenues. All taxes are classified as general revenue even if restricted for a specific purpose.

### OPERATING REVENUE AND EXPENSES

Operating revenues and expenses for proprietary funds and the similar discretely presented component unit result from providing services and producing and delivering goods or services.

They also include all revenues and expenses not related to capital and related financing, noncapital financing, or investing activities.

### GASB 34 IMPLEMENTATION

The Town has implemented the new financial reporting model, as required by the provisions of GASB Statement No. 34, Basic Financial Statements—and Management’s Discussion and Analysis—for State and Local Governments, as of June 30, 2004.

#### **1.G. USE OF ESTIMATES**

The preparation of financial statements in conformity with the modified cash basis of accounting used by the Town requires management to make estimates and assumptions that affect certain reported amounts and disclosures (such as estimated useful lives in determining depreciation expense); accordingly, actual results could differ from those estimates.

#### **NOTE 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

By its nature as a local government unit, the Town and its component units are subject to various federal, state, and local laws and contractual regulations. The following instances of noncompliance are considered material to the financial statements.

#### **NOTE 3. DEPOSITS WITH FINANCIAL INSTITUTIONS**

Deposits and investments made by the Town are summarized below. The deposits are classified as to credit risk within the following three categories:

- Category 1     Insured or collateralized, with securities held by the Town or its agent in the Town's name.
- Category 2     Collateralized with securities held by the pledging financial institution’s trust department or agent in the Town's name.
- Category 3     Uncollateralized (This includes any bank balance that is collateralized with securities held by the pledging financial institution or by its trust department or agent, but not in the Town's name.)

For the year ending June 30, 2025, the Town and its component units had category one deposits up to the FDIC insurance limits. The remaining account balances for the Town and its component units were category three.

#### **A. Restricted Assets**

The Luther Public Works Authority includes restricted cash and investments held for refund to customers for water deposits and are included as restricted assets. As of June 30, 2025 cash restricted for customer deposits was \$38,917.

**B. Deposits subject to refund**

Utility customers are required to make a meter deposit, which is refunded upon the customer's termination of services, provided there are no outstanding bills. Monies are deposited in separate accounts, and a liability has been recorded to represent the amount of deposits due to customers. As of June 30, 2025, cash and investments included \$38,917 available for refund of customer deposits, while the liability to customers was \$37,210.

Appearance bonds and other payments made to the municipal court funds are held until final disposition by the court at which time they are refunded to the bondholder or paid over to the Town general fund as fines. As of June 30, 2025, \$-0- was being held that was subject to refund.

**NOTE 4. CAPITAL ASSETS AND DEPRECIATION**

Capital asset balances and activities for the year ended June 30, 2025 were as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Governmental Funds</b>				
Land	70,235	-	-	70,235
Buildings	1,087,608	-	-	1,087,608
Equipment	1,021,100	693,364	(59,190)	1,655,274
Improvements	517,921	70,000	-	587,921
Total capital assets	2,696,864	763,364	(59,190)	3,401,038
Accumulated Depreciation	(1,587,168)	(156,757)	59,190	(1,684,735)
Net Assets	<u>\$ 1,109,696</u>			<u>\$ 1,716,302</u>
<b>Business-type activities</b>				
Land	82,000	-	-	82,000
Shop Building	28,600	193,605	-	222,205
Water system	1,002,646	-	-	1,002,646
Water equipment	295,875	-	-	295,875
Sewer system	1,283,584	92,998	-	1,376,582
Sewer equipment	33,750	-	-	33,750
Total capital assets	2,726,455	286,603	-	3,013,058
Accumulated Depreciation	(1,535,411)	(120,406)	-	(1,655,817)
Net Assets	<u>\$ 1,191,044</u>			<u>\$ 1,357,241</u>

**NOTE 5. NOTES PAYABLE**

Long-term liabilities of the Town of Luther as of June 30, 2025, are summarized as follows:

**Business-type activities**

The first note payable is to BancFirst and carries an interest rate of 3.45%. These monies were used to a new truck. The balance of this note as of June 30, 2025 was \$-0- and matured in May 2025. The PWA paid \$6,623 in principal and \$116 in interest on this obligation for the year ending June 30, 2025.

**NOTE 6. RISK MANAGEMENT**

The Town is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. The Town has insurance for the major risks such as property and general liability, workers' compensation, and unemployment. Commercial insurance is used to cover general liability claims and the risk of loss to Town buildings and mobile equipment. Judgments against the Town may be paid by a property tax assessment over a three-year period.

**NOTE 7. SUBSEQUENT EVENTS**

Subsequent events have been evaluated through October 28, 2025, which is the date the financial statements were issued.

## Russell & Williams CPA's, P.C.

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### INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Board of Trustees  
Town of Luther

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of Town of Luther, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise Town of Luther's basic financial statements, and have issued our report thereon dated October 28, 2025.

The report was a special report on the Town's use of a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Luther's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Luther's internal control. Accordingly, we do not express an opinion on the effectiveness of Luther's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any

deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs that we consider to be significant deficiencies. 2025-1.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Town of Luther's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Town of Luther's Response to Findings**

Town of Luther's response to the findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Town of Luther's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Russell + Williams CPA's, P.C.*

Oklahoma City, Oklahoma  
October 28, 2025

## **Schedule of Current Findings and Responses**

### **2025-1 Lack of Segregation of Duties (Repeat Finding)**

**CONDITION:** During our review of the internal control structure, we noted that several procedures lack the control of having duties segregated. We understand that due to the size of the town and number of personnel, many aspects related to segregation of duties cannot be implemented.

**CRITERIA:** Proper internal control requires a separation of record keeping from the associated assets or a system of management oversight to compensate for the lack of separation.

**CAUSE OF CONDITION:** Limited personnel and the ability of one person to have absolute access.

**EFFECT OF CONDITION:** There is always the possibility that not all collections are actually receipted or deposited, and the possibility that funds expended are not used for actual town obligations.

**RECOMMENDATION:** A third party or individual should be added to the day-to-day activities to help strengthen the internal controls. This could be done by the Treasurer or a board member reviewing the accounts on a weekly basis (at a minimum) and also reconciling the deposits to the cash register system. Furthermore, it is recommended that a review be done each month to insure that the bills approved for in the previous month were the only checks that were paid.

**MANAGEMENT RESPONSE:** All checks now require two for all checks under \$2,500 and three signatures for all checks over \$2,500. Furthermore, all transfers within accounts must have three signatures. All debit card and/or credit card will require board approval. An outside CPA has been hired to help reconcile matters on a monthly basis so that internal controls can be stronger. All credit for Utility Billings and Tickets must be signed off by at least two people.